## AMENDED IN SENATE JANUARY 4, 2006 AMENDED IN SENATE APRIL 21, 2005 AMENDED IN SENATE MARCH 29, 2005

## **SENATE BILL**

No. 960

## **Introduced by Senator Simitian**

February 22, 2005

An act relating to tidelands and submerged lands of the City of Santa Cruz. An act to amend Section 25131 of the Health and Safety Code, relating to hazardous waste.

## LEGISLATIVE COUNSEL'S DIGEST

SB 960, as amended, Simitian. <del>Tidelands: exchange: City of Santa Cruz. Hazardous waste: research database.</del>

Existing law requires the Department of Toxic Substances Control to assemble and annually update a bibliographic cross-referenced database containing certain information on known hazardous waste research programs, including the specific problems that the research is designed to address.

This bill would additionally require the database to include research on the use of substitute materials posing lesser hazards to the public health and the environment, identified as specified.

Existing law grants to the City of Santa Cruz all the right, title, and interest of the State of California in and to certain tidelands and submerged lands in trust for certain purposes.

This bill would authorize the City of Santa Cruz, with the approval of the California State Lands Commission, to enter into a land exchange agreement, as a part of a settlement of a title dispute regarding the ownership of tidelands and submerged lands, as long as

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the tide and submerged land to be exchanged meets certain conditions, as specified.

The bill would authorize a party to the land exchange agreement to bring an action to quiet title within 90 days after the recording of the agreement.

The bill would also authorize a person who is not a party to the land exchange agreement to bring an action challenging the validity of the agreement within 180 days after the recording of the agreement.

This bill would declare that, due to the unique circumstances pertaining to the tide and submerged lands described in the bill, a general statute within the meaning of specific provision of the California Constitution cannot be made applicable and a special statute is necessary.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

*The people of the State of California do enact as follows:* 

- 1 SECTION 1. Section 25131 of the Health and Safety Code is 2 amended to read:
- 25131. (a) The department shall assemble a bibliographic cross-referenced data basedatabase containing all of the following information on known hazardous waste research programs which that are ongoing within the state:
  - (1) The institution or organization sponsoring the research program.
    - (2) The principal investigators conducting the research.
  - (3) A brief description of the research, including anticipated applications of the resulting information.
  - (4) The specific problems facing hazardous waste generators that the research is designed to address, including, but not limited to, specific hazardous waste streams—or, specific production processes, or the use of substitute materials posing lesser hazards to the public health and the environment identified by the Lowell Center for Sustainable Production at the University of Massachusetts.
- 19 (5) A summary of results already achieved by the research 20 program.
- 21 (6) The date on which the program began, and its expected 22 completion date.

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(b) The department shall update the data base database annually, and the department shall make the information in the data base database available to the public at a cost not greater than the department's printing and mailing costs.

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SECTION 1. As used in this act, the following definitions apply:

- (a) "City" means the City of Santa Cruz, a municipal corporation of the State of California, in Santa Cruz County.
- (b) "Commission" means the California State Lands Commission.
- (e) "Exchange area" means those portions of the lands granted by the legislative grants to the City of Santa Cruz that lie westerly of the east bank of the San Lorenzo River and easterly of Point Santa Cruz.
- (d) "Legislative grants" means those certain grants of salt marsh, tidelands, and submerged lands to the city as found in Chapter 342 of the Statutes of 1872 and Chapter 1291 of the Statutes of 1969.
- (e) "Person" means an individual, entity, corporation, state agency, political subdivision, the United States, or any agency thereof.
- (f) "Public trust" means the public trust for commerce, navigation, and fisheries, water-oriented recreation, and preservation of land in a natural state.
- SEC. 2. (a) Subject to the requirements for approval by the commission specified in subdivision (b), whenever there is a title dispute regarding the ownership of tide and submerged lands within the exchange area and it is determined by the city that any portions of the tide or submerged lands within the exchange area granted to the city by the legislative grants have been filled and reclaimed, cut off from access to the waters of the Pacific Ocean, Monterey Bay, or the San Lorenzo River, constitute a relatively small portion of the tide and submerged lands granted to the city, and are no longer needed or required for the promotion of the public trust and the legislative grants, and that there will not be a substantial interference with public trust uses and uses under the legislative grants, the city may, as a part of a settlement of ownership issues, terminate the public trust and the terms and conditions of the legislative grants over those portions of the tide and submerged lands and exchange those portions of the tide and

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submerged lands, or any interest in those lands, with a person for lands or interests in lands of equal or greater value, provided that those lands or interests in lands are confirmed as lands subject to the public trust and to the terms and conditions of the legislative grants.

- (b) An exchange and trust termination under subdivision (a) shall not be effective until the commission, at a regular or special meeting with the proposed exchange and trust termination as a scheduled agenda item, does both of the following:
- (1) Finds that the lands or interests in lands to be acquired by the city and the value of the public trust interest to be confirmed or acquired through the exchange and trust termination are of a value equal to or greater than the value of the tide and submerged lands for which they are to be exchanged and the value of the tide and submerged lands over which the public trust and the terms and conditions of the legislative grants will be terminated. In making this finding, the commission, and the city acting pursuant to this section may consider the facts, law, and equities bearing upon the title dispute regarding the tide and submerged lands involved.
- (2) Adopts a resolution approving the proposed exchange and trust termination, which finds and declares that the tide and submerged lands to be exchanged and over which the public trust and the terms and conditions of the legislative grants will be terminated have been filled and reclaimed, are cut off from access to the waters of the Pacific Ocean, Monterey Bay, or the San Lorenzo River, constitute a relatively small portion of the tide and submerged lands granted to the city, and are no longer needed or required for the promotion of the public trust and the legislative grants; and that there will not be a substantial interference with the public trust uses and purposes that will ensue by virtue of the exchange of the trust lands and the trust termination. As to any such exchange and trust termination, upon the close of escrow, the tide and submerged lands to be exchanged and with respect to which the public trust and the terms and conditions of the legislative grants are to be terminated shall thereupon be free from the public trust and the terms and conditions of the legislative grants.
- (c) Any lands or interests in lands acquired or confirmed as public trust lands shall, upon completion of the exchange and

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trust termination and recording of its implementing conveyances, thereafter be held by the city as lands subject to the public trust and to the terms and conditions of the legislative grants.

- (d) The provisions of this act are not exclusive with respect to the settlement or litigation of titles and boundaries of lands within lands granted to the city by the legislative grants.
- (c) The precise boundaries of the lands to be taken out of the public trust and the lands to be put into the trust or confirmed as public trust lands pursuant to an exchange or settlement under this section shall be determined by the city, subject to the approval of the commission.
- SEC. 3. The city, with the approval of the commission, may settle by agreement with any person, any disputes as to the location of the ordinary high or ordinary low water mark, the boundaries of tidelands conveyed into private ownership pursuant to various statutes, and any other boundary lines within or along the exchange area as the city and commission deem necessary.
- SEC. 4. For purposes of effectuating the exchange or trust termination authorized by this act, the commission may do all of the following:
- (a) Receive and accept on behalf of the state any lands or interest in lands conveyed to the state by the trustee, including lands that are now and that will remain subject to the public trust.
- (b) Convey by patent all of the right, title, and interest of the state in lands that are to be free of the public trust upon completion of an exchange of lands as authorized by this act and as approved by the commission.
- (c) Convey to the trustee by patent all of the right, title, and interest of the state in lands that are to be subject to the public trust and the terms of this act upon completion of an exchange of lands as authorized by this act and as approved by the commission, subject to the terms, conditions, and reservations as the commission may determine are necessary to meet the requirements of this act.
- SEC. 5. (a) Any party to an exchange and trust termination agreement or a boundary line agreement entered into pursuant to this act may bring an action under Chapter 4 (commencing with Section 760.010) of Title 10 of Part 2 of the Code of Civil Procedure to quiet title and to confirm the validity of that

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 agreement as if the agreement had been entered into pursuant to Section 6307 or 6357 of the Public Resources Code. No action shall be brought later than 90 days after the recording of the executed agreement.

- (b) Notwithstanding subdivision (b) of Section 764.080 of the Code of Civil Procedure, a person not a party to an exchange and trust termination agreement or to a boundary line agreement entered into pursuant to this act seeking to bring an action challenging the validity of the agreement, shall file that action no later than 180 days after the recording of the executed agreement.
- (c) Any exchange and trust termination agreement or boundary line agreement entered into pursuant to this act shall be conclusively presumed to be valid, unless held invalid in an appropriate proceeding in a court of competent jurisdiction commenced within the time limits specified in this section.
- SEC. 6. The Legislature finds and declares that, because of the unique circumstances applicable only to the tide and submerged lands described in this act, a statute of general applicability cannot be enacted within the meaning of subdivision (b) of Section 16 of Article IV of the California Constitution. Therefore, this special statute is necessary.